



MINUTES OF THE BOARD OF SUPERVISORS  
COUNTY OF LOS ANGELES, STATE OF CALIFORNIA

Joanne Sturges, Acting Executive Officer  
Clerk of the Board of Supervisors  
383 Kenneth Hahn Hall of Administration  
Los Angeles, California 90012

Chief Administrative Officer

At its meeting held April 4, 2006, the Board took the following action:

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The following item was called up for consideration:

The Chief Administrative Officer's joint recommendation with the Executive Director of the Community Development Commission, the Directors of Children and Family Services, Mental Health, Public Social Services, the Acting Director of Health Services and the Sheriff, to direct the Chief Administrative Officer to identify \$80 million in one-time County funds in the Fiscal Year 2006-07 Budget process to fund the Homeless and Housing Program (formerly referred to as the Housing Trust Fund), as a new budget unit established in the County General Fund; approve ten key recommendations developed by the recommending Departments with input from public and private stakeholders to improve the County's discharge processes and reduce homelessness in Los Angeles County; approve the Discharge Policies Work Group recommendations which require little or no additional net County cost, with implementation of these recommendations to be accomplished with funding that has been identified by the sponsoring County department; direct the Chief Administrative Officer to identify ongoing funding in the amount of \$15.6 million in the Fiscal Year 2006-07 Budget process, and to take the following related actions:

Include a Coordinator of Homeless and Service Enriched Housing Initiatives position in the Chief Administrative Office's Fiscal Year 2006-07 Budget process to work with the County Special Needs Housing Alliance and the Community Development Commission, to assist in coordinating the County's homeless and housing initiatives, including facilitating, leading and monitoring County and interagency efforts focused on reducing the County's homeless population;

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Coordinate the preparation of detailed implementation plans for each of the eleven key recommendations, which include program result statements, performance indicators, and operational measures that will indicate how well the programs and services are achieving the intended result to reduce the County's homeless population; and

Coordinate the preparation of quarterly status reports to the Board of Supervisors beginning in September 2006, for the next 24 months that will provide implementation updates and results.

The following statement was entered into the record for Supervisor Knabe:

"My primary concern about the 'Homeless Prevention Initiative' is with the recommended expansion of 5 of the 16 Homeless Access Centers to become 'Stabilization Centers.' If we are serious about approaching this issue regionally, then we need to make sure that cities are included in the decision making process in allocating County dollars towards these efforts. Ensuring that we build regional partnerships will mitigate the risk of creating regional divisiveness around an issue that needs a unified approach.

"I am also concerned about the fact that these 16 sites do not comprehensively serve all of the County; to address this, we should ensure that service models outside of the Homeless Access Centers be considered and incorporated into planning efforts. This will allow cities interested in developing their own approach, to use these resources as matching funds if they wish, and consult with local law enforcement, hospitals, and the County to create an approach that best serves their communities.

"Additionally, I am concerned with the lack of detail provided as to how the \$80 million for the 'Homeless and Housing Program' will be spent. Staff has indicated that they will return to us at a later date with a specific plan and recommendations outlining the use of the funds. I believe it would be more fiscally sound to place these dollars in a designation, rather than establish a new budget unit.

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"I therefore move that the recommendation to create five 24-hour stabilization centers, be amended as follows:

- That stabilization models outside of the Homeless Access Centers be considered and incorporated into planning efforts, in particular for cities who identify the need for a stabilization center, but are not within proximity to any of the 16 Homeless Access Centers;
- That any enhancement, expansion or addition to any of the 16 Homeless Access Centers or development of alternative sites move forward only with the majority consent of the local governing body and support of the community in which the proposed expanded center is sited.

"I further move that the County general funds identified for the creation of a Homeless and Housing Program, be placed into a designation account as opposed to a new budget unit."

David E. Janssen, Chief Administrative Officer, made a presentation to the Board on highlights of the Los Angeles County Homeless Prevention Initiative, and responded to questions posed by the Board.

Dr. Marvin J. Southard, Director of Mental Health, Dr. David L. Sanders, Director of Children and Family Services, Bryce Yokomizo, Director of Public Social Services, Detta L. Roberts, Correctional Services Division, Sheriff's Department, Lari Sheehan, Assistant Administrative Officer, and Michael Castillo, Program Specialist, Chief Administrative Office, also responded to questions posed by the Board.

Edmund D. Edelman, Former Supervisor of the Third District, Joel John Roberts representing People Assisting the Homeless, Becky Dennison, representing LA CAN, Tim Peters, representing Central City Community Outreach, Victor Franco, Jr., representing Central City Association, Carrie Gatlin, representing El Mago/Union Rescue Mission, and other interested persons addressed the Board.

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After discussion, Supervisor Antonovich made the following statement:

“At the direction of the Board, the Chief Administrative Officer is recommending a comprehensive initiative of unprecedented proportions to expand countywide services to the homeless population. In order to ensure that the continua of care developed pursuant to this program is effective, it should be developed with specific accountability and evaluation measures in mind. Such evaluation criteria would be established to assess the quality and performance of the homeless prevention projects overall program and to meet ongoing continua needs and priorities. This evaluation system should be built around the measurement of factors that will make a difference in the lives of homeless individuals.”

Therefore, Supervisor Antonovich made a motion, seconded by Supervisor Molina, to direct the Chief Administrative Officer to:

1. Develop an evaluation system that shall consider the following:
  - Compliance with mental health and substance abuse treatment plan;
  - Common outcomes and measures for each service provider to track;
  - Factors that include occupancy or service levels and complexity of the population served;
  - Percent or numbers of participants entering the programs that obtain permanent housing and stay in permanent housing for at least 6 months;
  - Measurements of participants with an increase in employment income from entry to the program to exit;
  - Measurements of participants with sufficient financial resources to live in permanent housing;
  - Measurement of the reduction in the County's homeless population;

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- Indicators of the progress of each program in meeting outcomes; and
2. Report back to the Board of Supervisors on the evaluation system prior to implementation.

In addition, Supervisor Antonovich made the following statement:

“One of the key recommendations of the County homeless prevention initiative includes a Homeless Family Access Center (HFAC) for Skid Row Families. Part of this plan includes an enhanced family diversion plan which requires funds to be identified for families, including undocumented individuals, who are not eligible to receive public assistance from the County’s Department of Public Social Services.”

Supervisor Antonovich made a motion that the Board delete the portion of the Chief Administrative Officer’s joint Homeless Prevention Initiative that provides housing services to illegal immigrants. Said motion failed for a lack of a second.

After further discussion, Supervisor Yaroslavsky made a suggestion that Supervisor Knabe’s motion be amended to delete the portion of his recommendation relating to County funds being placed into a designation account as opposed to a new budget account; and also to amend the remaining language as follows:

- ~~That~~ In any enhancement, expansion or addition to any of the 16 Homeless Access Centers or development of alternative sites move forward ~~only with the majority consent of~~ in cooperation with the local governing body and ~~support of~~ the community in which the proposed expanded center is sited.

Supervisor Knabe accepted Supervisor Yaroslavsky’s amendments.

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On motion of Supervisor Burke, seconded by Supervisor Molina, duly carried by the following vote: Ayes: Supervisors Molina, Burke, Knabe and Yaroslavsky; Noes: Supervisor Antonovich, the Board adopted the Chief Administrative Officer's attached joint recommendation with the Executive Director of the Community Development Commission, the Directors of Children and Family Services, Mental Health, Public Social Services, the Acting Director of Health Services and the Sheriff as amended to:

1. Direct the Chief Administrative Officer to develop an evaluation system that shall consider the following:
  - Compliance with mental health and substance abuse treatment plan;
  - Common outcomes and measures for each service provider to track;
  - Factors that include occupancy or service levels and complexity of the population served;
  - Percent or numbers of participants entering the programs that obtain permanent housing and stay in permanent housing for at least 6 months;
  - Measurements of participants with an increase in employment income from entry to the program to exit;
  - Measurements of participants with sufficient financial resources to live in permanent housing;
  - Measurement of the reduction in the County's homeless population; and
  - Indicators of the progress of each program in meeting outcomes;
2. Report back to the Board of Supervisors on the evaluation system prior to implementation; and

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3. Create five 24-hour stabilization centers as follows:

- Stabilization models outside of the Homeless Access Centers be considered and incorporated into planning efforts, in particular for cities who identify the need for a stabilization center, but are not within proximity to any of the 16 Homeless Access Centers; and
- In any enhancement, expansion or addition to any of the 16 Homeless Access Centers or development of alternative sites move forward in cooperation with the local governing body and the community in which the proposed expanded center is sited.

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Attachment

Copies distributed:

Each Supervisor  
Sheriff  
Auditor-Controller  
County Counsel  
Director of Children and Family Services  
Executive Director of the  
Community Development Commission  
Acting Director of Health Services  
Director of Mental Health  
Director of Public Social Services